# **INSURANCE DIVISION[191]**

#### **Notice of Intended Action**

Twenty-five interested persons, a governmental subdivision, an agency or association of 25 or more persons may demand an oral presentation hereon as provided in Iowa Code section 17A.4(1)"b."

Notice is also given to the public that the Administrative Rules Review Committee may, on its own motion or on written request by any individual or group, review this proposed action under section 17A.8(6) at a regular or special meeting where the public or interested persons may be heard.

Pursuant to the authority of Iowa Code sections 505.8 and 514D.9, Iowa Code chapter 514G, and 2008 Iowa Acts, House File 2694, section 12, the Insurance Division hereby gives Notice of Intended Action to amend Chapter 39, "Long-Term Care Insurance," Iowa Administrative Code.

Iowa Code chapter 514G and 2008 Iowa Acts, House File 2694, among other things, establish standards for long-term care insurance, including a mechanism for the independent review of insurance companies' determinations regarding whether an insured has met the necessary conditions to have benefits paid. The Iowa Insurance Commissioner has the authority to adopt rules for administering the independent review process of insurers' benefit trigger determinations, pursuant to 2008 Iowa Acts, House File 2694, section 12. The proposed rules will provide further guidance as to how the independent review process will operate. The Division intends that the rules will become effective January 1, 2009, and that insurance producers and companies must be able to demonstrate compliance by January 1, 2009.

Any interested person may make written suggestions or comments on these proposed amendments on or before October 14, 2008. Such written materials should be directed to Rosanne Mead, Assistant Insurance Commissioner, Iowa Insurance Division, 330 Maple Street, Des Moines, Iowa 50319; fax (515)281-3059.

Also, there will be a public hearing on October 14, 2008, at 11 a.m. at the offices of the Iowa Insurance Division, 330 Maple Street, Des Moines, Iowa 50319, at which time persons may present their views either orally or in writing. At the hearing, persons will be asked to give their names and addresses for the record and to confine their remarks to the subject of the amendments.

Any persons who intend to attend the public hearing and have special requirements, such as those relating to hearing or mobility impairments, should contact the Division and advise of specific needs.

These amendments are intended to implement Iowa Code chapter 514D and chapter 514G as amended by 2008 Iowa Acts, House File 2694.

The following amendments are proposed.

ITEM 1. Insert the following **new** heading before rule **191—39.1(514G)**:

DIVISION I

- ITEM 2. Reserve rules **191—39.33** to **191—39.40**.
- ITEM 3. Insert the following <u>new</u> heading before rule 191—39.41(514G):

DIVISION II INDEPENDENT REVIEW OF BENEFIT TRIGGER DETERMINATIONS

- ITEM 4. Adopt the following <u>new</u> rules 191—39.41(514G) to 191—39.55(514G):
- **191—39.41(514G) Purpose.** This division is intended to implement Iowa Code chapter 514G as amended by 2008 Iowa Acts, House File 2694, to provide a uniform process for insureds covered under long-term care insurance to request an independent review of a denial of coverage based on a benefit trigger determination.

- **191—39.42(514G)** Effective date. The rules contained in this division shall apply to all long-term care insurance claims made on or after January 1, 2009, which are denied based on a benefit trigger determination.
- **191—39.43(514G) Definitions.** For purposes of this division, the definitions found in 2008 Iowa Acts, House File 2694, section 4, shall apply.
- **191—39.44(514G) Notice of benefit trigger determination and content.** The notice required by 2008 Iowa Acts, House File 2694, section 10, shall contain the following information:
- 1. The reason that the insurer determined that the policy benefit trigger has not been met by the insured.
  - 2. A description of the internal appeal mechanism provided under the long-term care policy.
- 3. A description of how the insured, after exhausting the insurer's internal appeal process, has the right to have the benefit trigger determination reviewed under the independent review process required by 2008 Iowa Acts, House File 2694, section 11.
- **191—39.45(514G)** Notice of internal appeal decision and right to independent review. Upon the conclusion of the internal appeal mechanism specified in 2008 Iowa Acts, House File 2694, section 10, the notice required in 2008 Iowa Acts, House File 2694, section 10, shall contain the following information:
  - **39.45(1)** A description of additional internal appeal rights, if any, offered by the insurer.
- **39.45(2)** A description of how the insured can request independent review of the benefit trigger determination. Such description must specify the following:
- a. The insured must submit a written request within 60 days of the insured's receiving written notice of the insurer's internal appeal decision;
- *b.* The request must be made to the Iowa Insurance Division, 330 Maple Street, Des Moines, Iowa 50319;
- c. A copy of the insurer's benefit trigger determination letter must accompany the written request for an independent review;
- d. A \$25 filing fee is required unless the insured is requesting that the fee be waived. The check should be made payable to the Iowa Insurance Division. If a waiver is requested, the request shall include an explanation for the insured's request that the fee be waived.

### 191-39.46(514G) Independent review request.

- **39.46(1)** The insured shall send a copy of the insurer's notice explaining why the benefit trigger has not been met, with the insured's request for an independent review, to the insurance commissioner within 60 days of receipt of the benefit trigger determination. The notice shall be sent to the commissioner at the Iowa Insurance Division, 330 Maple Street, Des Moines, Iowa 50319.
- **39.46(2)** A \$25 filing fee shall be enclosed with the independent review request. The commissioner may waive the fee for good cause.

## 191—39.47(514G) Certification process.

- **39.47(1)** The commissioner shall provide written notice of the certification decision to the insurer and the insured within the two-business-day period specified in 2008 Iowa Acts, House File 2694, section 11.
- **39.47(2)** The insurer may appeal the commissioner's certification decision within three business days after receiving notice of the decision. The commissioner shall review any such appeal and promptly notify the insured and the insurer of the commissioner's decision.

#### 191—39.48(514G) Selection of independent review entity.

- **39.48(1)** Within three business days of receiving the commissioner's certification decision, the insurer shall:
  - a. Select an independent review entity from the list certified by the commissioner;

- b. Notify the insured in writing of the name, address, and telephone number of the independent review entity;
- c. Notify the independent review entity of its selection and provide the independent review entity with sufficient information to allow selection of qualified licensed health care professionals to conduct the independent review;
  - d. Provide the commissioner with copies of the notices required by this subrule.
- **39.48(2)** Within three business days of receiving the notice specified in subrule 39.48(1), the independent review entity shall do one of the following:
- a. Accept its selection, designate a qualified licensed health care professional to perform the independent review, and notify the insured and insurer, with a copy to the commissioner, of the designation, the qualifications of the qualified licensed health care professional, and the reasons why the licensed health care professional is qualified to conduct the independent review;
- b. Decline its selection and provide notice to the commissioner, the insured, and the insurer of the declination. The insurer shall have three business days after receipt of the declination notice to designate a different independent review entity pursuant to subrule 39.48(1); or
- c. Request that the commissioner grant the independent review entity additional time to have a qualified licensed health care professional certified and provide notice of such request to the insured, the insurer, and the commissioner. Within three business days of such a request, the commissioner shall notify the insured, the insurer, and the independent review entity how to proceed.
- **39.48(3)** Within ten days of receiving the notice specified in paragraph 39.48(1) "b," an insured may object to the independent review entity selected by the insurer or the licensed health care professional selected by the independent review entity. Such an objection shall state the reasons for the objection with particularity. The objection shall be sent to the commissioner, and a copy shall be sent to the insurer. The commissioner shall notify the insured, the insurer, and the independent review entity of the commissioner's decision within two business days of receipt of the objection.

#### 191—39.49(514G) Independent review process.

- **39.49(1)** Within five business days of receiving either the notice provided in paragraph 39.48(1) "b," or the denial of an objection made pursuant to subrule 39.48(3), whichever is later, the insured may submit any additional information or documentation in support of the insured's claim to both the independent review entity and the insurer.
- **39.49(2)** Within 15 days of receiving the notice provided in paragraph 39.48(1) "b," or within three business days of receiving notice of the denial of an objection made pursuant to subrule 39.48(3), whichever is later, an insurer shall:
- a. Provide the independent review entity with any information submitted to the insurer by the insured during the insurer's internal appeal process relating to the benefit trigger determination that is the subject of the independent review proceeding;
- b. Provide the independent review entity with any other relevant documents used by the insurer in making its benefit trigger determination; and
- c. Provide the commissioner and the insured with confirmation that the information required by this subrule was submitted to the independent review entity, including the date such information was submitted.
- **39.49(3)** The independent review entity shall not commence its review of the insurer's benefit trigger determination until 15 business days after either the independent review entity receives the notice of its selection specified in paragraph 39.48(1) "c" or the resolution of any objection made pursuant to subrule 39.48(3), whichever is later.
- **39.49(4)** During the time period specified in subrule 39.48(3), the insurer may consider any information provided by the insured pursuant to subrule 39.49(1) and affirm or overturn the insurer's benefit trigger determination. If the insurer overturns its benefit trigger determination:
- a. The insurer shall provide notice to the independent review entity, the commissioner, and the insured of the insurer's decision; and
  - b. The independent review process shall immediately cease.

#### 191—39.50(514G) Decision notification.

**39.50(1)** The independent review entity shall immediately notify the insurer, the insured, and the commissioner of the independent review decision either affirming or overturning the insurer's benefit trigger determination. The initial notification shall be delivered by telephone or fax transmission, and a written copy of the decision notification delivered by regular mail. The written copy of the decision shall include a description of the basis for the independent review entity's decision.

**39.50(2)** If the independent review entity overturns the insurer's decision, the independent review entity shall include all of the following in the decision:

- a. The precise date that the benefit trigger was deemed to have been met;
- b. The specific period of time under review for which the insurer declined eligibility but during which the independent review entity determined that the benefit trigger was met;
- c. For qualified long-term care insurance contracts, a certification made only by a licensed health care practitioner that the insured is a chronically ill individual.

#### 191—39.51(514G) Insurer information.

- **39.51(1)** No later than January 1, 2009, each insurer delivering or issuing for delivery long-term care insurance policies in this state on or after July 1, 2008, shall provide the commissioner the name or title, telephone and fax numbers and E-mail address of an individual who shall be the insurer's contact person for independent review procedures and matters. Any changes in personnel or communication numbers shall be immediately communicated to the commissioner.
- **39.51(2)** Each insurer shall provide the commissioner a detailed description of the process that the insurer has in place to ensure compliance with the requirements of this division and of 2008 Iowa Acts, House File 2694, sections 10 and 11. The description required by this subrule shall be filed in a format as directed by the commissioner on or before March 1, 2009, and thereafter as requested by the commissioner. The description shall include:
- a. An explanation of how the insurer determines when an insured has qualified for independent review of the benefit trigger decision and should receive a notice from the insurer,
  - b. A copy of the notice sent to insureds who fall within the scope of the law, and
  - c. An explanation of the internal appeal process.

# **191—39.52(514G)** Certification of independent review entity. The following minimum standards are required for certification as an independent review entity:

- **39.52(1)** The entity shall ensure that any licensed health care professional on its staff who participates in an independent review proceeding holds a current unrestricted license or certification to practice a health care profession in the United States.
- **39.52(2)** The entity shall ensure that any licensed health care professional on its staff who participates in an independent review proceeding and who is a physician holds a current certification by a recognized American medical specialty board in a specialty appropriate for determining an insured's functional or cognitive impairment.
- **39.52(3)** The entity shall ensure that any licensed health care professional on its staff who participates in an independent review proceeding and who is not a physician holds a current certification in the specialty in which that person is licensed by a recognized American specialty board in a specialty appropriate for determining an insured's functional or cognitive impairment.
- **39.52(4)** The entity shall ensure that any licensed health care professionals on its staff who participate in an independent review proceeding have no history of disciplinary actions or sanctions including, but not limited to, the loss of staff privileges or any participation restriction taken or pending by any hospital or state or federal government regulatory agency for wrongdoing by the health care professional.
- **39.52(5)** The entity shall ensure that neither the entity, nor any of its employees, agents, or licensed health care professionals utilized, receive compensation of any type that is dependent on the outcome of the review.

- **39.52(6)** The entity shall ensure that neither the entity, nor any of its employees, agents, or licensed health care professionals utilized, are in any manner related to, employed by, or affiliated with the insured or with a person who previously provided medical care to the insured.
- **39.52(7)** The entity shall provide a description of the qualifications of the reviewers retained to conduct independent review of long-term care insurance benefit trigger decisions, including the reviewers' employment histories and practice affiliations for at least the prior ten years, and a description of past experience with decisions relating to long-term care, functional capacity, and dependency in activities of daily living, or in assessing cognitive impairment.
- **39.52(8)** The entity shall provide a description of the procedures employed to ensure that reviewers conducting independent reviews are appropriately: licensed, registered or certified; trained in the principles, procedures and standards of the independent review entity; knowledgeable about the functional or cognitive impairments associated with the diagnosis and disease staging processes, including expected duration of such impairment; and knowledgeable and experienced in diagnosing a person as a "chronically ill individual" as defined in Section 7702B(c)(2) of the Internal Revenue Code.
- **39.52(9)** The entity shall provide a description of the evaluation tools the entity would use to conduct a review of a long-term care insurance benefit trigger decision.
- **39.52(10)** The entity shall provide a description of the methods of recruiting and selecting impartial reviewers and matching such reviewers to specific cases.
- **39.52(11)** The entity shall provide the number of reviewers retained by the independent review entity and a description of the areas of expertise available from such reviewers and the types of cases such reviewers are qualified to review (e.g., assessment of cognitive impairment or inability to perform activities of daily living due to a loss of functional capacity).
- **39.52(12)** The entity shall provide a description of the policies and procedures employed to protect confidentiality of individual personally identifiable health information in accordance with applicable state and federal laws.
- **39.52(13)** The entity shall provide a description of the quality assurance program established by the independent review entity.
- **39.52(14)** The entity shall provide the names of all corporations and organizations owned or controlled by the independent review entity or which own or control the entity, and the nature and extent of any such ownership or control. The entity must ensure that neither the entity, nor any of its employees, agents, or licensed health care professionals utilized, are a subsidiary of, or owned or controlled by, an insurer or by a trade association of insurers of which the insurer is a member.
- **39.52(15)** The entity shall provide the names and résumés of all directors, officers and executives of the entity.
- **39.52(16)** The entity shall provide a description of the fees to be charged by the entity for independent reviews of a long-term care insurance benefit trigger decision.
- **39.52(17)** The entity shall provide the name of the medical director or health professional director responsible for the supervision and oversight of the independent review procedure.
- **39.52(18)** The entity must have on staff or contract with a licensed health care practitioner who is qualified to certify that an individual is chronically ill for purposes of a qualified long-term care insurance contract.
- **191—39.53(514G) Additional requirements.** The independent review entity shall develop and maintain written policies and procedures governing all aspects of the independent review process. The written policies and procedures include, but are not limited to, the following:
- **39.53(1)** Procedures to ensure that independent reviews are conducted within the time frames specified in this division and Iowa Code chapter 514G as amended by 2008 Iowa Acts, House File 2694, and that any required notices are provided in a timely manner.
- **39.53(2)** Procedures to ensure the selection of qualified and impartial reviewers. The reviewers shall be qualified to render impartial determinations relating to the benefit trigger which is the subject of the benefit trigger decision under review (e.g., assessment of cognitive impairment or inability to perform

activities of daily living due to a loss of functional capacity) and be deemed experts in the assessment of such benefit trigger.

- **39.53(3)** Procedures to ensure that the insured is notified in writing of the insured's right to object to the independent review entity selected by the insurer or to the licensed health care professional designated by the independent review entity to conduct the review by filing a notice of objection, along with the reasons for the objection, with the commissioner at the Iowa Insurance Division, 330 Maple Street, Des Moines, Iowa 50319, within ten days of the receipt of a notice from the independent review entity.
- **39.53(4)** Procedures to ensure the confidentiality of protected health information records and review materials, in accordance with federal and state law.
- **39.53(5)** Procedures to ensure adherence to the requirements of this division and Iowa Code chapter 514G as amended by 2008 Iowa Acts, House File 2694, by any contractor, subcontractor, subvendor, agent or employee affiliated with the independent review entity.
- **39.53(6)** Policies and procedures establishing a quality assurance program. The program shall include a written description to be provided to all individuals involved in the program, the organizational arrangements, and the ongoing procedures for the identification, evaluation, resolution and follow-up of potential and actual problems in independent reviews performed by the independent review entity and procedures to ensure the maintenance of program standards pursuant to this requirement.
- **191—39.54(514G) Toll-free telephone number.** The independent review entity shall establish a toll-free telephone service to receive information relating to independent reviews pursuant to this division and Iowa Code chapter 514G as amended by 2008 Iowa Acts, House File 2694. The system shall include a procedure to ensure the capability of accepting, recording, or providing instruction to respond to incoming telephone calls during other than normal business hours. The independent review entity shall also establish a facsimile and electronic mail service.
- 191—39.55(514G) Insurance division application and reports. The independent review entity shall provide the commissioner such data, information, and reports as the commissioner determines necessary to evaluate the independent review process established under Iowa Code chapter 514G as amended by 2008 Iowa Acts, House File 2694. An application for certification as an independent review entity must be submitted in duplicate to the Iowa Insurance Division, 330 Maple Street, Des Moines, Iowa 50319. An application must be submitted in full to be considered. Every applicant will be notified of the certification decision. A list of certified independent review entities shall be maintained at the insurance division and shall be available through the division's Web site, www.iid.state.ia.us.

#### ITEM 5. Amend 191—Chapter 39, as follows:

These rules are intended to implement Iowa Code section 514D.9 and <u>Iowa Code</u> chapter 514G <u>as</u> amended by 2008 Iowa Acts, House File 2694.